# **DRAFT**

Montgomery Metropolitan Planning Organization (MPO)

# Fiscal Year 2009 Unified Planning Work Program (UPWP)

October 1, 2008 - September 30, 2009

#### Prepared by:

The MPO Transportation Planning Staff for the Montgomery Area MPO The MPO Transportation Planning Staff Offices are located at: The City of Montgomery's Planning and Development Department Transportation Planning Division Intermodal Transportation Facility 495 Molton Street Montgomery, AL 36104

Phone: (334) 241-2249 · Fax: (334) 241-2326

MPO Website Address: http://www.montgomerympo.org

#### In Cooperation With:

ALABAMA DEPARTMENT OF TRANSPORATION (ALDOT) FEDERAL HIGHWAY ADMINISTRATION (FHWA) FEDERAL TRANSIT ADMINISTRATION (FTA)

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# Montgomery Area Metropolitan Planning Organization (MPO) Members

## **Voting Members**

Mayor, City of Montgomery – Hon. Bobby Bright (MPO Chairman)

Mayor, City of Prattville – Hon. Jim Byard (**MPO Vice Chairman**)

Autauga County Commissioner – Hon. Clyde Chambliss, Jr.

Sixth Division Engineer, ALDOT – Mr. John E. Lorentson

Mayor, City of Wetumpka – Hon. Jo Glenn

Director of Planning & Development, City of Montgomery – Mr. Kenneth J. Groves

Mayor, Town of Coosada - Hon. Frank Houston

Councilman, City of Montgomery – Hon. Charles Jinright

Montgomery County Commissioner – Hon. Todd Strange

Mayor, City of Millbrook – Hon. Al Kelley

Councilman, City of Montgomery – Hon. Cornelius Calhoun

Elmore County Commissioner – Hon. Joe Faulk

#### **Non-Voting Members**

Multimodal Transportation Engineer, ALDOT – Mr. Robert J. Jilla

General Manager, Montgomery Area Transit System – Mr. Kelvin L. Miller

Director, Central Alabama Regional Planning and Development Commission -

- Mr. Bill Tucker

Autauga County Rural Transportation Director – Ms. Marilyn Defee

Division Administrator, Federal Highway Administration – Mr. Mark D. Bartlett

City of Montgomery Planning Commission – Mr. Ken Upchurch

### MPO TRANSPORTATION PLANNING STAFF

Mr. Robert E. Smith Jr., Senior Transportation Planner

Mr. Kindell C. Anderson, Transportation Planner

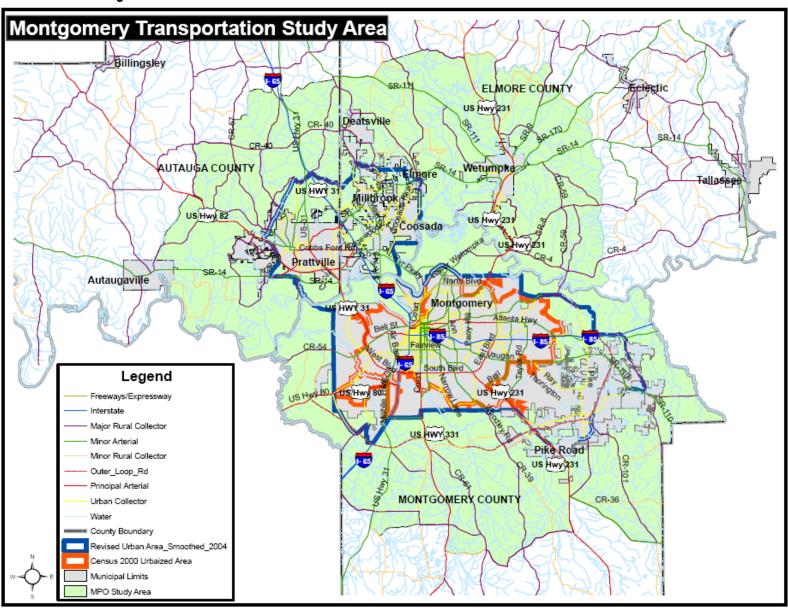
Ms. April Delchamps, Transportation Planner

Mr. James Askew, GIS Analyst

Mr. Joe C. Mack Jr., Grants Accountant

# MONTGOMERY AREA TRANSPORTATION PLANNING AREA

Figure 1.



### **The Transportation Planning Process**

#### For The

#### Montgomery Area Metropolitan Planning Area

## **Overview**

Each metropolitan planning area, as a condition of the receipt of Federal highway and transit capital or operating assistance, is required to have a transportation planning process. Required by this process is the development of a long-range transportation plan, a short-range transportation improvement program, special efforts to plan public transportation for the disabled, outreach and notification to low-income and minority populations, and a planning work program, which includes other planning and project development activities to address transportation issues in the study area.

Annual certification that the planning process is being carried out in conformance with these requirements is necessary for the receipt of the surface transportation program, national highway system, interstate maintenance, state bridge replacement, and transit capital and operating funds.

The Metropolitan Planning Organization (MPO) is the group of elected officials responsible for making transportation decisions in the MPO study area. The MPO is designated by the Governor, in agreement with local governments.

The City of Montgomery is the designated recipient of the United States Department of Transportation planning funds for use in performing transportation planning work for the MPO. These funds are provided on a pass through basis, by the Alabama Department of Transportation by means of a continuing agreement.

The work tasks described in this report are conducted on a continuous basis in order to maintain certification and eligibility for Federal highway and transit funds and to plan for the orderly and efficient development of the transportation system infrastructure. An agreement between the Alabama Department of Transportation and members of the Metropolitan Planning Organization outlines the responsibility of each organization in the transportation planning process.

#### INTRODUCTION

#### UNIFIED PLANNING WORK PROGRAM

The Unified Planning Work Program (UPWP) has been prepared to define the work tasks and anticipated funding requirements for the Montgomery Area Metropolitan Planning Area for the Fiscal Year 2009, which covers the period October 1, 2008 to September 30, 2009. This document serves to inform public officials and agencies who contribute manpower and allocate funds to the transportation planning process of the proposed work program. In addition, the Unified Planning Work Program (UPWP) provides the budget for Federal, State, and local funding of transportation planning activities identified in the document.

Most traditional tasks are funded with (PL) transportation planning funds. In metropolitan planning areas, planning funds are available from the Federal Transit Administration (FTA) (Section 5303) and the Federal Highway Administration (FHWA) (PL) to support transportation planning activities as required by FTA and FHWA regulations The FTA Section 5303 funds have been transferred to FHWA, so all funds are in one amount and not separate.

The Unified Planning Work Program, as outlined in this document, contains the work tasks necessary for the program participants to conduct the necessary transportation planning activities for the Montgomery Study Area.

The Unified Planning Work Program (UPWP) provides documentation of the transportation planning work to be undertaken during the coming year by the participants of the Montgomery Metropolitan Planning Area. The UPWP contains a brief description of each specific task, anticipated products, responsible agencies, sources, and amounts of funding. Also, included are tables summarizing amounts and sources of funds by task and how funds are to be spent. Any significant deviation from the work outlined in the UPWP requires a new public involvement review period, Citizens Advisory Committee review, Technical Coordinating Committee review, and the formal approval of the Metropolitan Planning Organization.

In developing the UPWP, the MPO is required to consider the current surface transportation authorizing legislation, the Safe, Accountable, Flexible, Efficient, Transportation Equity Act: A Legacy for Users (SAFETEA-LU). Under SAFETEA-LU MPOs must consider projects and strategies that will:

(1) Support the **economic vitality** of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;

- (2) Increase the **safety** of the transportation system for motorized and non-motorized users;
- (3) Increase the **security** of the transportation system for motorized and non-motorized users;
- (4) Increase the accessibility and mobility options available to people and for freight;
- (5) Protect and enhance the **environment**, promote energy conservation, improve the quality of life, promote **consistency** between transportation improvements and State and local planned growth and economic development patterns;
- (6) Enhance the **integration and connectivity** of the transportation system, across and between modes, for people and freight;
- (7) Promote efficient system management and operation; and
- (8) Emphasize the **preservation** of the existing transportation system.

In addition to the above seven factors, the FTA and FHWA have identified new planning emphasis (PEA) areas for FY-2009:

- A. Incorporating Safety and Security in the transportation planning process;
- B. Participation of Transit Operators and Statewide Planning;
- C. Coordination of Non-Emergency Human Service Transportation;
- D. Planning for Transit System Management and Operations to Increase Ridership;
- E. Support Transit Capital Investment Decisions through Effective System Planning.

The UPWP was prepared based on the eight SAFETEA-LU factors and PEA. The SAFETEA-LU factor(s) and PEA addressed by each UPWP task is listed on the detailed task pages in this document.

#### **UPWP Format**

The UPWP is divided into six work tasks. The work tasks outline the transportation planning work that will be performed by the MPO Transportation Planning Staff at the City of Montgomery-Department of Planning and Development, Transportation Planning Division and the Alabama Department of Transportation during FY-2009. The description of each work task includes an objective(s), previous work performed, methodology, products, staffing, SAFETEA-LU factors, planning emphasis areas and budget information. The appendix details the whole UPWP budget and agency participation schedule by work task. The certifications section lists all certifications and resolutions required for the UPWP document.

#### ACRONYMS USED IN THE TRANSPORTATION PLANNING PROCESS

AL/SR Alabama Highway or State Route

ALDOT Alabama Department of Transportation

BR Bridge

BSP Base and pave

CAC Citizens Advisory Committee

**CAP Transit Capital** 

CARPDC Central Alabama Regional Planning & Development Commission

CARE Critical Analysis and Reporting Environment

CN Construction

CR County Road

EJ Environmental Justice

FCS Functional Classification System

FHWA Federal Highway Administration

FTA Federal Transit Administration

GDB Grade, drain, and bridge

GPB Grade, drain, base, pave, and bridge

GIS Geographic Information System

HES Hazard Elimination and Safety (Discretionary competitive STP funds)

IM Interstate Maintenance

ITS Intelligent Transportation System

LRTP Long Range Transportation Plan (20 Year Plan)

MATS Montgomery Area Transit System

MP Mile Post

MPO Metropolitan Planning Organization

MT Maintenance program

MUTCD Manual on Uniform Traffic Control Devices

NHS National Highway System

OTH Other

PE Preliminary Engineering

PL FHWA Planning Funds

RW Right of Way

SAFETEA-LU Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users

Section 5303 FTA Metropolitan Planning Funds

Section 5307 FTA formula funds for urbanized areas

Section 5309 FTA capital program funds (currently earmarked by Congress)

Section 5310 FTA Elderly and Persons with Disabilities Program funds

Section 5311 FTA Formula Funds for Rural Transportation Programs

Sixth Division ALDOT Division consisting of eight counties (Autauga, Bullock,

Butler, Dallas, Elmore, Lowndes, Macon, and Montgomery)

SOV Single Occupancy Vehicle

SR State Road

STIP State Transportation Improvement Program

STP Surface Transportation Program

TAZ Traffic Analysis Zone

TCC Technical Coordinating Committee

TE Transportation Enhancement

TIP Transportation Improvement Program

TMA Transportation Management Area

UA Urbanized Area (identified by the Census Bureau)

UC Urban Cluster (identified by the Census Bureau)

UPWP Unified Planning Work Program

UT Utility Work

## UPWP TASK I HIGHWAY PLANNING AND ADMINISTRATION

#### **TASK 1A: ADMINISTRATIVE PROCEDURES**

<u>Objectives:</u> To establish an effective and efficient transportation planning program that manages tasks identified in the Unified Planning Work Program (UPWP). Administrative duties include coordination of the various advisory committees, developing meeting agendas and minutes, and maintenance of files and administrative records. This includes filing of progress reports and invoices and reporting other activities as needed. Financial obligations include: invoicing, financial record-keeping, ensuring continuing control over eligible expenditures, and maintenance of timesheets and other employee records.

Previous Work: The MPO Planning Staff, housed in the City of Montgomery Transportation Planning Division, has managed the transportation planning process for over 30 years. Administrative updates have been submitted on a regular basis. Plans, programs, and reports have been prepared. MPO Staff members have attended courses and seminars dealing with all phases of the transportation planning process. Periodicals and current literature dealing with transportation planning are provided to staff on a regular subscription basis. Monthly invoices and financial transactions have been prepared and semi-annual progress reports have been prepared.

<u>Methodology:</u> The City of Montgomery will continue to manage the transportation planning process. Periodically, the process will be evaluated to ensure effectiveness and efficiency. The MPO Planning Staff will prepare and submit documents required by State and Federal agencies, including the plans and programs, and other documents as needed. Equipment, software, and supplies will be purchased as needed. Staff will attend classes and study current books and literature to enhance the technical capacity of the planning process.

**Product:** An efficient transportation planning process that is in compliance with all State and Federal Regulations and Guidelines. Maintain the following:

- a. A four year Transportation Improvement Program (TIP)
- b. An annual Unified Planning Work Program (UPWP)
- c. Invoices
- d. A Long Range Transportation Plan (LRTP)
- e. A Congestion Management System Plan (CMSP)
- f. A Transit Development Plan (TDP)
- g. A Bicycle and Pedestrian Plan (BPP), and
- h. A Public Involvement Plan (PIP)
- i. Documentation of Environmental Justice Outreach (EJ)

**Staffing:** The MPO Planning Staff and the Alabama Department of Transportation.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8 **Planning Emphasis Areas Considered:** A,B,C,D,E

#### TASK 1B: TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

<u>Objectives:</u> To identify transportation improvement projects recommended for advancement during the program period as a result of the 3-Cs (cooperative, continuous and comprehensive) transportation planning process; and to include realistic estimates of revenues and costs for the TIP period, as well as financial constraint. Development of the TIP involves integrating projects drawn from long-range transportation plan with other maintenance needs for all jurisdictions of within MPO Study Area into a single, phased, implementation schedule. All of the SAFETEA-LU factors and PEA will be used in the development of the TIP. Efforts to increase public involvement in the planning process will be made. The FY-2008-2011 TIP will be maintained and updated as needed and required.

**Previous Work:** The MPO Staff has managed the TIP for over 30 years. The TIP was amended five times in FY-2008, including a rebalancing and update done in late FY-2008. The TIP database has also been updated and maintained periodically based on ALDOT reports and sponsor information received. The Alabama Department of Transportation and MPO jurisdictions have established projects based on the short range and long-range needs. A list of authorized transportation projects that were authorized in FY-07 was prepared and published at the beginning of FY-2008. TIPs have been amended in the past and will be amended in the future as needed.

Methodology: The MPO Planning Staff will work with MPO committees, ALDOT, jurisdictions and the general public to prepare a TIP every four years. Progress on the TIP will be monitored, and the TIP will be amended as needed. An annual rebalancing of the TIP will be done in FY-2009 and FY-2010. A TIP database will be maintained, and a list of projects that were authorized in the previous fiscal year will be published. Equipment, software, and supplies will be purchased as needed to do the required and routine work of maintaining the TIP.

**Products:** A prioritized and financially constrained *Transportation Improvement Program* document updated every four years, that considers the long and short range transportation needs of the community, with due regard for all segments of the population and the Study Area economy. The TIP and its amendments will be made available on the MPO website at (<a href="http://www.montgomerympo.org">http://www.montgomerympo.org</a>). A published list of active TIP projects will be available.

**Staffing:** MPO Planning Staff and the Alabama Department of Transportation.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

### TASK 1C: DISADVANTAGED BUSINESS ENTERPRISE (DBE)

<u>Objectives:</u> To give full consideration to the potential services that can be provided by disadvantaged business enterprises (DBE) in carrying out the 3-Cs transportation planning process and any transportation/transit related programs. To meet all requirements of U.S. Code 49 CFR, part 26.

**Previous Work:** MPO Staff has acquired a copy of the ALDOT certified list of DBE's by vendor and type of work performed in FY-2008. MPO Staff has also prepared semi-annual DBE reports and prepared annual DBE goals for FTA assisted contracting opportunities.

<u>Methodology:</u> Efforts will be made to purchase goods and services through eligible DBE firms whenever possible. The ALDOT and ASU DBE program will assist the MPO Planning Staff in its efforts to locate and contract with DBE firms whenever possible to increase DBE utilization and attainment of the DBE goal.

**Product:** A program that utilizes DBE enterprises and contracts their services whenever possible. An up-to-date DBE list, DBE reports of awards and commitments and annual DBE goal.

**Staffing:** The Alabama Department of Transportation and the MPO Planning Staff

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

Planning Emphasis Areas Considered: B,E

#### TASK 1D: TRANSPORTATION PLANNING AND ANALYSIS

<u>Objectives:</u> To maintain and update the Long Range Transportation Plan (LRTP) and other planning documents for the Montgomery Study Area every fives years and as needed. Start the update of the 2035 LRTP and adopt before FY-2009.

**Previous Work:** ALDOT specified software, TRANPLAN and CUBE model software was used to develop a base year transportation network, which was then used to forecast future traffic for the Study Area. An amendment was done in FY-2008 to include two new road projects for Elmore County. The last LRTP (2030 Long Range Transportation Plan) was adopted by the MPO on June 30,

2005. Work was continued to collect and verify socioeconomic data for all variables used in the regional travel demand model from the 2030 LRTP. New employment (retail and non-retail) data was acquired for the 2005 base year of the 2035 LRTP. Residential building permit data, school enrollment data, plat data, subdivision data, aerial photography was collected for years 2001-2008 for the entire study area. Socioeconomic data forecasts were prepared by the University of Alabama and Auburn University Montgomery Centers for Demographic and Economic Research.

The ALDOT consultant selection procedure was initiated to select a consultant to assist the MPO Staff in preparation of the 2035 LRTP. The process of selecting a consultant was done in late FY-2009, so that the 2035 LRTP process may begin on time in October 2009, with adoption scheduled for August or September 2009. The estimated total cost will be \$125,000 total dollars. This will be carried on into FY-2009.

Work was also continued for the development of an integrated land use and transportation model project in-conjunction with Auburn University. MPO Staff supplied Auburn University with all socioeconomic data and other available GIS data for the project. A preliminary model was developed.

<u>Methodology:</u> TRANPLAN and CUBE software will be used for the 2035 *Long Range Transportation Plan* update and amended as needed. The transportation planning computer model will be updated with new base year data. As Census data become available, along with other more localized data, an updated model will be developed. New TAZ will have to be delineated, and the study area and urban area boundary will have to be re-evaluated to determine the true growth.

The model, once calibrated, will then be used to forecast future traffic. Concurrent with model development, public involvement will be conducted from the earliest stages of model development to ensure that the new LRTP is reflective of all ideas from the community on how best to improve the transportation resources of the area.

The LRTP must be updated every five years. Work on the 2035 LRTP will start in early FY-2009, with a draft ready by June or July 2009, with adoption by August or September 2009.

**Products:** A constantly updated model for use in the regional analysis of the transportation system and for documenting projected traffic volumes to support transportation infrastructure decisions. An up-to-date 2035 long range transportation plan that indicates necessary projects to meet the future transportation needs of the Montgomery Study Area. A further developed integrated land use and transportation model that helps with scientifically locating socioeconomic data in TAZs and assessing land use impacts for the future.

**Staffing:** The MPO Planning Staff, a Consultant and the Alabama Department of Transportation.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

#### TASK 1E: IMPACT ASSESSMENT

**Objectives:** Analysis to assess the impacts of projects of regional significance such as toll bridges, new major travel routes and developments of regional impact.

<u>Previous Work:</u> The TRANPLAN model and other transportation planning software have been used to assess the impacts of proposed new roads and proposed new developments within the MPO study area. Currently, the planning staff is using CUBE (VIPER, in conjunction with TRANPLAN), for modeling. ArcGIS/ArcView, a geographic information system (GIS) tool, is also used to spatially depict and analyze data used in transportation planning.

<u>Methodology:</u> Studies of major developments, as well as proposed new roads, will be conducted to determine if the proposed improvements are justified. GIS-based studies of the effects of projects on critical populations will be routinely conducted as new transportation projects are identified or proposed.

**Product:** Recommendations on improvements to the road system throughout the MPO study area for congestion relief and mitigation of development impacts will be made. Recommendations will include environmental justice analyses and community impact assessments when and where appropriate.

**<u>Staffing:</u>** The MPO Planning Staff and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

#### TASK 1F: INTERMODAL and FREIGHT PLANNING

<u>Objectives:</u> The MPO Planning Staff will consider and do intermodal planning as appropriate for the Study Area during the LRTP update process.

<u>Previous Work:</u> The MPO Staff has assisted the Montgomery Regional Airport in the planning efforts for its intermodal facility and worked with consultants for in the development of a toll study for the Montgomery Outer Loop. MPO Staff

attended various Airport Authority meetings related to the Airport Intermodal facility project. The MPO Staff also prepared an FTA earmark grant application for the Airport intermodal project and processed invoices for payment to the planning consultant. MPO Staff has also participated in talking freight seminars conducted by FHWA to remain up-to-date on current practice of intermodal and freight planning.

<u>Methodology:</u> The MPO Planning Staff will monitor literature pertaining to intermodal facilities planning, collect and maintain relevant data, and establish strategies for establishment of and improvement of intermodal facilities in the Montgomery Area. The Alabama Trucking Association has representatives on the TCC and is informed of all transportation improvement projects. Also, the Montgomery Regional Airport has a representative on the TCC and assists the MPO Staff in planning for the needs of the Airport and aviation community.

**Products:** An inventory of intermodal facilities in the area and strategies to develop and improve the facilities and access to them. An intermodal transportation system that connects all or some transportation modes efficiently.

**Staffing:** The MPO Planning Staff, Federal Transit Administration, Montgomery Regional Airport and the Montgomery Area Transit System.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

#### TASK 1G: AIR QUALITY ANALYSIS

<u>**Objectives:**</u> To monitor and analyze air quality in the Montgomery area as affected by the existing transportation system and the forecasted travel demand on the long-range transportation plan network.

**Previous Work:** Staff attends meetings on air quality and congestion management in the Montgomery Area and is continuously working on congestion management capabilities. Strategies to reduce air pollutants in the Montgomery area have and will continue to be pursued. A *Congestion Management System Plan (CMSP)* was adopted by the MPO on September 24, 2003. The update of the CMSP was initiated in late FY-2007 with work continuing in FY-2008. A draft and final report document with strategies to manage congestion by keeping traffic flowing so that air quality remains safe was presented for adoption in FY-2008.

<u>Methodology:</u> Information on air quality will be collected, especially with reference to what other MPO areas throughout the State have done to eliminate problems. Measures which may be appropriate for the Montgomery Study Area

will be studied based on changes in air quality status and other related factors. Additionally, the MPO Planning Staff will monitor air quality reports, attend meetings, and accomplish other activities as appropriate.

**Products:** A continuing air quality analysis of the Study Area and its transportation plan.

**Staffing:** The MPO Planning Staff, the Alabama Department of Transportation, and the Alabama Department of Environmental Management.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**<u>Planning Emphasis Areas Considered:</u>** A,B,C,D,E

#### TASK 1H: UNIFIED PLANNING WORK PROGRAM

<u>Objectives:</u> To develop a document which identifies and details all of the transportation-related activities to be undertaken within the Montgomery Area within the FY-2009 program year.

<u>Previous Work:</u> *Unified Planning Work Programs* have been prepared for preceding years on an annual basis. Management of the transportation planning process budget by task was completed, with monthly invoices for payment by task and also semi-annual reports by task.

Methodology: The Unified Planning Work Program is developed by the MPO Planning Staff with input from all agencies that conduct transportation and related planning. The MPO Staff will prepare a draft UPWP by June 2010 and a final UPWP by August 2010. The MPO committees will review the draft UPWP and if necessary suggest changes. The public will be involved through the CAC, by public notices and a two week comment period.

**Product:** The product is a comprehensive process which coordinates all transportation planning activities within the Montgomery Area for FY-2009.

**Staffing:** The MPO Planning Staff, and the Alabama Department of Transportation.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

# **Financial Responsibility:**

Source of Funds	<u>FY-09</u>
PL (FHWA)	\$ 239,854
LOCAL MATCH	\$ 59,964
SPR	\$ 72,000
STATE MATCH	\$ <u>18,000</u>
<b>Total Cost</b>	\$389,818

## UPWP TASK II TRANSPORTATION GIS DATABASE

#### TASK 2A: SYSTEM AND DATABASE DEVELOPMENT

**Objectives:** To develop, update, and maintain a computer system consisting of hardware, software and electronic data. The purpose of this system is to provide a basis whereby data and mapping needs are provided for the following types of transportation planning functions:

-Transportation Improvement Program

-Transportation Planning Analysis

-Impact Assessment

-Long Range Transportation Plan updates

-Environmental Justice Analysis

-Bicycle Planning

-Public Service

-Congestion Management

-Technical Transit Planning

-Transit Planning

**-Land Use and Demographics** 

-Pedestrian System Planning

Previous Work: The MPO Staff maintained up-to-date traffic count data from ALDOT using GIS software for prior year AADT data as sent from ALDOT. MPO staff also updated the functionally classified network, modified traffic analysis zones, updated and corrected socioeconomic data for the 2035 LRTP, updated transit map features and database with most recent bus bench and shelter locations, prepared maps by special requests from the general public and consultants, updated transit fixed bus route database and maps, and prepared project location maps for the TIP document and for all meetings in FY-2008.

#### Methodology:

- (1) Hardware: Acquire new hardware as needed and upgrade system hardware components as needed to stay up-to-date with latest computer hardware.
- (2) Software: Acquire new software as needed to upgrade system capabilities as needed to stay up-to-date with latest computer software.
- (3) Electronic Data: Continue to acquire and maintain current data sources from agencies such as City of Montgomery, ALDOT, Census Bureau, Central Alabama Regional Planning and Development Commission, Water Works, Traffic Engineering, and Autauga, Elmore, and Montgomery Counties and from commercial sources. The MPO Planning Staff will continue to ensure proper data integration with the Intelligent Transportation Systems (ITS) currently being developed for Montgomery's South, East, West, and North Boulevards, and for expansion of the ITS as it occurs.
- (4) TAZs and Boundaries: Continue to monitor TAZs and the Study Boundary for needed changes and make changes as needed.

**Products:** A GIS planning tool which provides geographic information on all variables used in the development of transportation plans and programs. Up-to-date GIS data for the Montgomery MPO area. Up-to-date GIS hardware and software. Up-to-date training on software and hardware used in the transportation planning process. An up-to-date MPO Planning Staff as it relates to computer training and implementation for transportation planning and document preparation. An up-to-date geographic information system.

**<u>Staffing:</u>** The MPO Planning Staff and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

### **Financial Responsibility:**

Source of Funds	<u>FY-09</u>
PL (FHWA)	\$ 60,000
Local Match	\$ 15,000
Total	\$ 75,000

## UPWP TASK III PUBLIC INVOLVEMENT

#### TASK 3A: GENERAL PUBLIC INVOLVEMENT

<u>Objectives:</u> To involve all interested citizens in the Montgomery MPO study area in the transportation planning process. To give all citizens an opportunity to voice their concerns, preferences and questions concerning transportation projects and plans. To provide transportation relevant data to individuals, corporations and agencies that have contact with groups or people that may be adversely impacted. To inform the public of the availability of transportation data, resources, MPO, TCC and CAC meetings and public involvement meetings as needed and required.

Previous Work: The MPO Staff followed the adopted Public Involvement Plan for all MPO activities during FY-2008. All requests for available data have been fulfilled. Plans and programs considered by the MPO have been advertised for either a 7 or 14 day public involvement period prior to consideration by the MPO. MPO planning staff receives numerous publications and books on public involvement and environmental justice to keep up-to-date on the various methods for involving the public in transportation decision making. The MPO's *Public Involvement Plan (PIP)* adopted in January 22, 2003. The PIP was updated and adopted in FY-2009. The Development of a transportation mailing list is continuing. The MPO Staff continued to use email for MPO, TCC, and CAC meetings in FY-2008 along with regular U.S. postal mail service. Plans and other transportation planning related information are available at the MPO website at <a href="http://www.montgomerympo.org">http://www.montgomerympo.org</a>. The PIP was implemented as plans, programs, or projects came about.

<u>Methodology:</u> Maps and documents detailing the transportation planning process and other pertinent transportation data are developed and distributed to planning agencies and interested individuals and citizens. Presentation materials and maps are developed for outreach to enlighten the public on specific planning processes and proposed projects and to obtain diverse view points from all segments of the general public. Presentations are made to units of government, and other interested groups to inform MPO area citizens of transportation plans and projects and to solicit comments for use as guidance on needs identified by the general public.

When key documents such as the TIP are being prepared for approval by the MPO, public involvement guidelines are followed to encourage public comment. Public comments and summaries of them are distributed to the MPO, TCC and CAC members before transportation decisions are made. Public notices are sent to area newspapers announcing review periods and public involvement meetings. Draft documents resulting from the MPO planning and programming process are

placed on display throughout the study area. They are available for review at designated sites. Each city and county has designated locations that include: (currently the Montgomery, City/County Library (Main Branch), Planning and Development

Department (27 Madison Ave), Montgomery Area Transit System, Montgomery Housing Authority (Main Office), Rufus A. Lewis Library (Montgomery), Rosa L. Parks Library (Montgomery), City of Montgomery Intermodal Transportation Facility (495 Molton Street), Prattville City Hall (City Clerk's Office), Prattville/Autauga County Library, Millbrook City Hall (City Clerk's Office), Millbrook Library, Wetumpka City Hall (City Clerk's Office), Coosada Town Hall, and the ALDOT Sixth Division Office (1525 Coliseum Blvd).

Comment forms may be returned to the public involvement site front desk, or sent by fax, mail or e-mail to the MPO Planning Staff office. Plans and programs are on display for a minimum of two weeks prior to their consideration by the MPO. MPO activities are also placed on the Montgomery Area MPO website at <a href="http://www.montgomerympo.org">http://www.montgomerympo.org</a>.

Public involvement materials and meetings will always be held in ADA accessible facilities and in centrally located areas where minority and low-income populations have a means to attend.

**Staffing:** The MPO Planning Staff and the Alabama Department of Transportation.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

Planning Emphasis Areas Considered: A,B,C,D,E

#### **Financial Responsibility:**

Source of Funds	FY-09
PL (FHWA)	\$50,000
Local Match	\$12,500
Total Cost	\$ 62,500

# UPWP TASK IV CONGESTION MANAGEMENT

#### TASK 4A: CONGESTION MANAGEMENT

**Objective:** To provide effective management of new and existing transportation facilities through use of travel demand reduction and operational management strategies. Encourage bicycle and pedestrian and transit modes as appropriate. Pursue continued development of the Intelligent Transportation System (ITS) and strategies to reduce Single Occupancy Vehicle (SOV) travel. Come up with ways to effectively advocate and manage congestion overall through adding capacity to highways, transit, freight, travel demand management program encouragement and bicycle and pedestrian facilities.

<u>Previous Work:</u> The MPO Planning Staff attended seminars related to engineering, transportation demand management (TDM) and ITS. The *Congestion Management System Plan (CMSP)* was adopted by the MPO on September 24, 2003. The consultant selection process was completed and a consultant was selected to assist in updating the CMSP for years 2009-2013. Travel time surveys were done; congestion cost estimates were done along with access management and cost alternatives to reduce congestion. The draft Congestion Management System report document was complete in July 2008.

Traffic counts and street inventories have been collected and reviewed. Data and maps have been transferred into GIS. MPO Staff has worked with ALDOT, City of Montgomery Traffic Engineering and Montgomery Area Transit System to implement and develop the current and future ITS infrastructure and system. MPO Staff also prepared Federal Transit Administration (FTA) grant applications for the City of Montgomery ITS project and Montgomery Area Transit System (MATS) AVL/GPS bus locator system.

The MPO Staff has partnered with the Regional Planning Commission for Greater Birmingham in preparing a proposal to the Alabama Department of Economic and Community Affairs (ADECA), for a carpool/vanpool and ride matching services program that brings people into Montgomery by carpooling/vanpooling and ridematching. The overall goal of the program is to reduce congestion on the transportation roadway network, conserve energy, save money and reduce air pollution by vehicle traffic reduction. The Commute Smart Montgomery website was completed.

Methodology: Continue to implement and monitor a comprehensive Congestion Management System (CMS) addressing the specific needs of the MPO study area. The MPO Planning Staff will continue to work with local, federal and state officials and a consultant to implement and monitor the CMSP for years 2009-2013.

Low cost congestion-relief projects that eliminate bottlenecks will continue to be the focus along with better access management by coordinating land use and transportation planning, and coming up with ways to effectively advocate and manage congestion overall through adding capacity to highways, transit, freight and bicycle and pedestrian facilities. Also, transportation demand management strategies will be explored and considered.

<u>Products:</u> Mitigation or management of congestion on the existing facilities and prevention of congestion on existing and future facilities. Development of an ITS that conforms to the national ITS architecture. An up-to-date *Congestion Management System Plan* that is responsive and guides the MPO Study Area in managing congestion. TDM strategies that reduce congestion.

**Staffing:** The MPO Staff, a Consultant and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

#### **TASK 4B: SAFETY PLANNING**

<u>Objective:</u> To continue to conduct transportation safety planning as part of the MPO planning process. This includes identification of areas that have unacceptably high accident rates. This may also include intersections and areas with nonstandard road alignment, lane widths, pedestrian crossing areas, bicycle issues, transit-related safety problems and etc.

Assessment of the appropriate solutions to mitigate these problems will occur. A further objective is to identify potential safety risks that may arise as the result of acts of terrorism and to develop counter measures to prevent unacceptable safety risks to the traveling public and to the components of the transportation facilities and systems.

Previous Work: The MPO Planning Staff collected and studied data on accidents and traffic counts, and developed a *Congestion Management System Plan (CMSP)*, which went through public involvement and was adopted by the MPO on September 24, 2003. Work on an updated CMSP was continued during FY-2008. The MPO Planning Staff has gathered accident data from the Critical Analysis Reporting Environment (CARE) software to analyze relevant accident and highway safety data for the MPO Study Area for the 2030 LRTP update and CMSP update. The MPO planning staff also mapped high accident locations based on CARE data.

Methodology: The MPO planning staff will work to identify projects throughout the Study Area through the CMSP and LRTP documents that will reduce congestion and improve safety. The developing ITS system will help to identify accidents and emergency response vehicle needs to help clear up incident scenes and to notify motorist about traffic ahead where safety might be a concern. MPO Staff will work to get all CMSP and LRTP safety and ITS projects into the TIP for implementation. The MPO planning staff will continue to monitor accident data for the MPO study area.

**Products:** Accurate reporting of accidents in the appropriate format to meet qualifications for safety and related funds. Updates to the *Congestion Management System Plan* and Long Range Transportation Plan as needed. Consideration of freight safety, highway safety, and transit safety and security in the transportation planning process will also be a product to be achieved.

**Staffing:** The MPO Planning Staff and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

#### TASK 4C: Bicycle and Pedestrian Planning

Objective: Bicycle and pedestrian planning seeks to encourage bicycle and pedestrian modes through the improvement and implementation of the *Montgomery Study Area Bicycle and Pedestrian Plan (Adopted in September 2003)* and integration into the *Long Range Transportation Plan*.

Previous Work: The MPO Planning Staff started a Bicycle and Pedestrian Advisory Committee which has planned signage as the first implementation of the *Montgomery Study Area Bicycle and Pedestrian Plan*. Also, a bicycle suitability map was generated from the 2030 LRTP travel demand model to show what roads were best suited for bicycle facilities. MPO Staff met with the Montgomery Bicycle Club to discuss proposed bicycle and pedestrian projects and to listen to thoughts and concerns from cyclist. Also, various pedestrian transportation projects were implemented as a result of being in the TIP for funding.

<u>Methodology</u>: MPO Planning Staff will update the *Montgomery Area Bicycle and Pedestrian Plan* every five years. The bicycle and pedestrian plan is expected to be updated in FY-2010. MPO Planning Staff will research the need for new bicycle and pedestrian facilities such as signage, lanes, storage and other items as needed and as funding become available. The need for further education, encouragement, engineering and enforcement activities will also be investigated.

MPO Planning Staff will coordinate with MPO member governments and other agencies on needs for and opportunities to improve bicycle and pedestrian travel.

<u>Products</u>: An updated and/or amended Montgomery Study Area Bicycle and Pedestrian Plan as needed.

<u>Staffing:</u> The MPO Planning Staff, the Alabama Department of Transportation, the Alabama Department of Public Health, the Bicycle and Pedestrian Advisory Committee, the Montgomery Bicycle Club and the Elmore County Trail of Legends Association

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

Planning Emphasis Areas Considered: A,B,C,D,E

## **Financial Responsibility:**

Source of Funds	FY-09
PL (FHWA)	\$ 10,000
Local Match	\$ 2,500
<b>Total Cost</b>	\$ 12,500

## UPWP TASK V TRANSIT PLANNING AND ADMINISTRATION

### **TASK 5A: TRANSIT PLANNING**

**Objective:** To perform transit planning, and have a well planned and effective transit system. To conserve energy, increase transit usage and improve air quality. To discourage excessive use of automobiles by encouraging transit usage. To incorporate Intelligent Transportation Systems (ITS) as available and appropriate in transit planning, such as AVL/GPS. To provide transportation opportunities to all, irrespective of income or racial background, and to develop and update the Montgomery Area Transit System five year transit development plan (TDP). A consultant that has been hired will continue to prepare a short range TDP using FTA Section 5307 funds for an estimated \$75,000 with MPO Staff assistance, guidance and direction.

**Previous Work:** ArcView GIS software has been used for various transit related projects. This past fiscal year the software was used to update, maintain, and prepare digital mapping products for MATS citywide fixed bus routes. The current fixed routes have been saved in digital form and uploaded onto the Montgomery Area Transit website (<a href="https://www.montgomerytransit.com">www.montgomerytransit.com</a>). The MPO Staff has also prepared and submitted FTA grants for the City of Montgomery and the Montgomery Area Transit System (MATS) for the capital and operating grant for FY-2008 and for earmarks received from the U.S. Congress. Public involvement meetings discussing the proposed grant applications were held and conducted by MPO Staff. MPO Staff has also completed work on the National Transit Database (NTD) report for MATS for report year 2007 during FY-2008.

The *Montgomery Urbanized Area Transit Development Plan* (2003-2007) was prepared and underwent public review (adopted by the MPO on September 24, 2003). The remainder of work was completed for the 2009-2013 Transit Development Plan for the Montgomery Area Transit System. Bus stop signs, benches, and shelters were added in FY-2008 and mapped for inventory.

MPO Staff has also used GIS and socioeconomic data to analyze the transit system routes as part of the 2009-2013 TDP to see where future improvements needed to be focused.

<u>Methodology:</u> The Montgomery Urbanized Area Transit Development Plan (2009-2013) will be implemented starting in FY-2009. ArcView GIS software will be used as appropriate to support transit planning activities and services. MPO Staff will assist MATS with managing federal transit funding and provide technical assistance and support as needed. Both hardware and software will be

acquired as needed and dictated. Transit projects will also be included in the TIP and LRTP as needed.

MPO Staff will assist MATS in the acquisition and implementation of the automatic vehicle locator (AVL) system and route match software for transit service delivery.

**Products:** An updated *Montgomery Urbanized Area Transit Development Plan* for 2009-2013. A transit system that meets the needs of Montgomery Area Transit System riders, and also meets all Federal and State requirements. An updated and maintained GIS with fixed transit routes, bus benches, bus shelters, bus stop signs and other related transit amenities.

**Staffing:** The MPO Planning Staff, the Montgomery Area Transit System and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

### TASK 5B: TRANSIT FINANCIAL CAPACITY PLANNING

<u>Objective:</u> To develop an overall financial action plan to increase ridership while curtailing costs. Prepare Federal Transit Administration (FTA) products as needed.

Previous Work: The Montgomery Urbanized Area Transit Development Plan (2003-2007) was prepared to guide development of the MATS transit system. A five year capital improvement plan has been prepared each year in the spring. Yearly capital and operating earmark grant applications to FTA have been made based on the capital improvement plan and the operating budget prepared by the Montgomery Area Transit System (MATS) with assistance from MPO Staff. The MPO Staff has also annually assisted MATS in the preparing for public involvement meetings concerning transit improvements on an annual basis and also prepared for meetings for MATS. National Transit Database reports have also been prepared as an annual task.

<u>Methodology:</u> The *Montgomery Urbanized Area Transit Development Plan* will be updated in order to guide development of the MATS every five years and as needed. The MPO Staff will provide technical assistance, assist in financial management and help to further implement the TDP. Continue to prepare Federal Transit Administration capital and operating formula grants and reports annually, along with National Transit Database reports.

**Product:** A five year capital improvement plan will be developed, incorporating vehicle acquisition and maintenance. An updated *Montgomery Urbanized Area Transit Development Plan* in FY-2008, with adoption expected in early FY-2008 and implementation in FY-2009-2013. A transit system that meets the needs of the City of Montgomery. Continuous funding from the Federal Transit System grants and completed National Transit Database reports. A transit system that follows and meets Federal and State requirements. Equipment, software and hardware that is up-to-date.

**Staffing:** The MPO Planning Staff, Montgomery Area Transit System, and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

## TASK 5C: PARATRANSIT SERVICE FOR THE DISABLED

**Objective:** To provide cost effective, efficient paratransit service for disabled persons in the City of Montgomery.

**Previous Work:** The City of Montgomery annually certifies that it complies with the transit requirements of the ADA of 1990. Montgomery Area Paratransit (MAP) service has recently been increased in conjunction with the start-up of new fixed transit routes and new low floor transit buses and vans. MPO Staff worked with the Mayor's Advisory Committee for Improved Accessibility (MACIA) to insure that public transit, public buildings and sidewalks and curb-cuts were accessible. MPO Staff previously completed mapping of Census data that shows where high concentration of persons with disabilities live in relation to transit bus service.

Methodology: Public meetings and other outreach efforts will be conducted as needed. The MACIA assists in monitoring paratransit transportation for disabled persons and also identifies ADA related compliance issues such doorway widths, needed sidewalk and curb-cuts improvements and overall accessibility for all disabled persons. The MPO Staff will assist the MACIA with meetings and planning related issues as they relate to the mobility of persons with disabilities.

**Product:** Accessible transportation services for the disabled in the City of Montgomery

**Staffing:** The MPO Planning Staff and the Montgomery Area Transit System.

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

# **Planning Emphasis Areas Considered:** A,B,C,D,E

# **Financial Responsibility:**

Source of Funds	FY-09_
Planning Funds (FHWA-PL)	\$70,000
Local Match	\$17,500
<b>Total Cost</b>	\$87,500

## UPWP TASK VI ENVIRONMENTAL JUSTICE

# TASK 6A: ENVIRONMENTAL JUSTICE PLANNING AND EVALUATION

<u>Objective:</u> To ensure that no plans, programs, or specific projects disproportionately and adversely impact low income or minority populations and to ensure that the process of planning transportation improvements is structured to include the groups and/or agencies which normally represent their interests and concerns. Further, outreach will be undertaken to involve members of lowincome and minority populations in the transportation planning process to the extent possible.

**Previous Work:** The MPO planning staff routinely schedules, advertises, and holds public involvement meetings in locations that are accessible to low-income and minority populations and solicits comments and concerns from agencies and groups known to represent these populations. A summary document detailing public involvement meetings and comments received from citizens at these meetings is routinely prepared. The MPO planning staff has mapped low-income and minority areas for use in all planning efforts.

The 2030 Long-Range Transportation Plan was evaluated to determine the distribution of the benefits, burdens, and adverse impacts on low-income and minority populations. The MPO Staff advertises transportation planning related information in general circulation media in order to ensure that minority and low income populations are notified about plans, programs and projects in the MPO Study Area. Also, persons that want to be notified about MPO activities are included on a mailing and email distribution list.

<u>Methodology:</u> The MPO planning staff will continue to collect socio-economic data relating to low-income and minority populations. The MPO Planning Staff will evaluate Environmental Justice measures on a continual basis to ensure that low-income and minority populations are involved from the very beginning stages of plans and project development and through to the end and to ensure that transportation decisions do not unduly affect Environmental Justice populations in a negative way.

**Product:** A transportation planning process that considers the needs of Environmental Justice populations, and involves low-income and minority populations from project development to the end of a finished project. A transportation planning process that mitigates problems produced from plans and projects so that any adverse impacts to low-income and minority populations are minimized, eradicated, or not made at all.

**Staffing:** The MPO Planning Staff, Citizens Advisory Committee, Montgomery Area Transit System, and the Alabama Department of Transportation

**SAFETEA-LU Factors Considered:** 1,2,3,4,5,6,7,8

**Planning Emphasis Areas Considered:** A,B,C,D,E

# **Financial Responsibility:**

Source of FundsFY-09Planning Funds (FHWA-PL)\$10,000Local Match\$ 2,500Total Cost\$12,500

# **APPENDIX**

5303 funds and PL funds are combined. Updated June 13, 2008

#### FISCAL YEAR 2009 UPWP SUMMARY BUDGET

TABLE 1

							TO	TALS				
TASK TASK NO. DESCRIPTION	PL FHWA	MUA	SI FHWA	PR ALDOT	FTA FTA	Section 5303 MUA	FTA FTA	Section 5307 MUA	FEDE FHWA	RAL FTA	MUA & ALDOT	GRAND TOTAL
I HIGHWAY PLANNING AND ADMIN.	\$239,854	\$59,964	\$72,000	\$18,000	\$0	\$0	\$0	\$0	\$311,854	\$0	\$77,964	\$389,818
-												
II TRANSPORTATION GIS DATABASE	\$60,000	\$15,000	\$0	\$0	\$0	\$0	\$0	\$0	\$60,000	\$0	\$15,000	\$75,000
III PUBLIC INVOLVEMENT	\$50,000	\$12,500	\$0	\$0	\$0	\$0	\$0	\$0	\$50,000	\$0	\$12,500	\$62,500
_		_						_		_		
IV CONGESTION MANAGEMENT	\$10,000	\$2,500	\$0	\$0	\$0	\$0	\$0	\$0	\$10,000	\$0	\$2,500	\$12,500
V TRANSIT								_		•		
PLANNING AND ADMIN.	\$70,000	\$17,500	\$0	\$0	\$0	\$0	\$0	\$0	\$70,000	\$0	\$17,500	\$85,500
										-		
VI ENVIRONMENTAL JUSTICE	\$10,000	\$2,500	\$0	\$0	\$0	\$0	\$0	\$0	\$10,000	\$0	\$2,500	\$12,500
TOTAL	\$439,854	\$109,964	\$72,000	\$18,000	\$0	\$0	\$0	\$0	\$511,854	\$0	\$127,964	\$637,818
	_											
TOTAL FEDERAL & LOCAL SHARES		\$549,818		\$90,000		\$0		\$0		\$511,854		

MUA=MONTGOMERY URBANIZED AREA

# FISCAL YEAR 2009 UPWP AGENCY PARTICIPATION SCHEDULE

TABLE 2

Updated: June 13, 2008

5303 funds and PL funds have been combined into one category

<u> </u>					
TASK NUMBER	ALDOT	MONTGOMERY	CONSULTANT	TOTAL	
AND DESCRIPTION		TRANS. DIV.	SERVICES		
I. HIGHWAY PLANNING	\$90,000	\$299,818	\$125,000	\$514,818	
AND ADMINISTRATION					
II. TRANSPORTATION GIS		\$75,000		\$75,000	
DATABASE					
III. PUBLIC INVOLVEMENT		\$62,500		\$62,500	
IV. CONGESTION MANAGEMENT		\$12,500		\$12,500	
V. TRANSIT PLANNING. & ADMIN.		\$87,500		\$87,500	
VI. ENVIRONMENTAL JUSTICE		\$12,500		\$12,500	
TOTAL	\$90,000	\$549,818	\$125,000	\$764,818	

# MPO RESOLUTION

# **Montgomery MPO Resolution**

To Adopt the Draft Fiscal Year 2009 Unified Planning Work Program

**WHEREAS**, the Citizens Advisory Committee (CAC) and the Technical Coordinating Committee (TCC) and the Metropolitan Planning Organization (MPO) will review the Draft *Fiscal Year 2009 Unified Planning Work Program*;

**WHEREAS**, notices will be published in newspapers of area-wide circulation and the draft *Fiscal Year 2009 Unified Planning Work Program* document and comment forms will be available at specified sites for a two week public involvement period;

**NOW, THEREFORE BE IT RESOLVED** that the Montgomery Metropolitan Planning Organization (MPO) adopts the Draft *Fiscal Year 2009 Unified Planning Work Program* as written.

ADOPTED THIS THE \_\_\_ DAY OF August, 2008.

Bobby N. Bright, MPO Chairman